

# 1 Trip and Parking Generation at Transit- 2 Oriented Developments

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25 **Abstract**

26

27 Standard guidelines for trip and parking generation come from the Institute of Transportation  
28 Engineers (ITE). However, their trip and parking manuals focus on suburban locations with  
29 limited transit and pedestrian access. This study aims to determine how many fewer vehicle trips  
30 are generated at transit-oriented developments (TODs), and how much less parking is required at  
31 TODs, than ITE guidelines would suggest.

32

33 In the travel literature, developments are often characterized in terms of D variables. The five  
34 TODs studied in this project are more or less exemplary of the Ds. They are characterized by  
35 land-use diversity and pedestrian-friendly designs. They minimize distance to transit, literally  
36 abutting transit stations. They have varying measures of destination accessibility to the rest of the  
37 region via transit. Three have progressive parking policies, which fall under the heading of  
38 demand management. Two have high residential densities, and one has a high intensity of  
39 commercial development.

40

41 Simply put, TODs (even the most auto-oriented) create significantly less demand for parking and  
42 driving than do conventional suburban developments. With one exception, peak parking demand  
43 in TODs is less than one half the parking supply guideline in the ITE *Parking Generation*  
44 manual. Also, with one exception, vehicle trip generation rates are about half or less of what is  
45 predicted in the ITE *Trip Generation Manual*.

46

47 Reducing the number of required parking spaces, and vehicle trips for which mitigation is  
48 required, creates the potential for significant savings when developing TODs. Guidelines are  
49 provided for using study results in TOD planning.

## 50 INTRODUCTION

51  
52 How best to allocate land around transit stations is a debated topic, with transit officials often  
53 opting for park-and-ride lots over active uses such as multifamily housing, office, and retail  
54 organized into transit-oriented developments or TODs (1). The question of how much vehicle  
55 trip and parking demand reduction occurs with TODs is largely unexplored in the literature. This  
56 study gives hard numbers, albeit for only five TODs in five different regions.

57  
58 The only way to increase the generalizability of this study, and increase the likelihood of a good  
59 match to a proposed TOD, is to expand the sample of TODs studied, particularly including larger  
60 TODs and TODs on light-rail lines. In this vein, we call for additional research on trip and  
61 parking generation at TODs.

## 62 LITERATURE REVIEW

63  
64  
65 First we review the literature on vehicle trip generation at TODs. The *ITE Trip Generation*  
66 *Manual* itself states that its “[d]ata were primarily collected at suburban locations having little or  
67 no transit service, nearby pedestrian amenities, or travel demand management (TDM) programs”  
68 (2, pp. 1). It goes on to say: “At specific sites, the user may wish to modify trip-generation rates  
69 presented in this document to reflect the presence of public transportation service, ridesharing, or  
70 other TDM measures; enhanced pedestrian and bicycle trip-making opportunities; or other  
71 special characteristics of the site or surrounding area.” This kind of modification is seldom done  
72 in practice.

73  
74 Surveying 17 housing projects near transit in five U.S. metropolitan areas, Cervero and  
75 Arrington (3) found that vehicle trips per dwelling unit were substantially below the ITE’s  
76 estimates. Over a typical weekday period, the surveyed housing projects averaged 44 percent  
77 fewer vehicle trips than that estimated by using the ITE manual (3.754 versus 6.715). Another  
78 study by the San Francisco Bay Area Metropolitan Transportation Commission found that  
79 residents living near transit generated half as many vehicle miles traveled (VMT) as their  
80 suburban and rural counterparts (4). At the same time, Bay Area residents living in developments  
81 near transit are reported to have higher rates of transit trips than residents living at greater  
82 distances (4-6), especially for commuting trips (3-4, 7-8). These results are specific to  
83 multifamily development near transit. To our knowledge, there is only one study of vehicle trip  
84 generation at TODs (defined as mixed-use developments – reference 9).

85  
86 Next we review the literature on parking generation at transit-served sites. The *ITE Parking*  
87 *Generation* manual notes that study sites upon which the manual is based are “primarily isolated,  
88 suburban sites” (10). Studies show that the vehicle ownership is lower in transit-served areas  
89 than those that are not transit-served (5-6). By comparing parking-generation rates for housing  
90 projects near rail stops with parking supplies and with ITE’s parking-generation rates, Arrington  
91 and Cervero (11) and Cervero et al. (12) found there is an oversupply of parking near transit,  
92 sometimes by as much as 25-30 percent. Oversupply of parking spaces may result in an increase  
93 in vehicle ownership (3). This is supported by the strong positive correlation between parking  
94 supply and vehicle ownership (13-14) and auto use (13, 15-16). Again, these studies mostly

95 relate to residential developments. To our knowledge, there is no study of parking demand at  
96 TODs (again, defined as mixed-use developments).

97

## 98 **METHODOLOGY**

99

### 100 **TOD Definition**

101

102 TODs are widely defined as compact, mixed-use developments with high-quality walking  
103 environments near transit facilities. For this study, we limited our sample of TODs to sites  
104 developed by a single developer under a master development plan.

105

106 The first three criteria used to select TODs for this study are consistent with the definition above.  
107 TODs must be:

108

- 109 (1) Dense (with multistory multifamily housing),
- 110 (2) Mixed use (with residential, retail, entertainment, and sometime office uses in the same  
111 development), and
- 112 (3) Pedestrian-friendly (with streets built for pedestrians as well as autos and transit).

113

114 We have added four criteria to maximize the utility of the sample and data. TODs must be:

115

- 116 (4) Adjacent to transit (literally abutting and hence integrally related to transit),
- 117 (5) Built after a high-quality transit line was constructed or proposed (and hence with a  
118 parking supply that reflects the availability of high quality transit),
- 119 (6) Fully developed or nearly so, and
- 120 (7) Self-contained in terms of parking.

121

122 By self-contained parking, we mean having dedicated parking, in one or more parking garages or  
123 lots, for the buildings that comprise the TOD. This criterion is dictated by our need to measure  
124 parking demand for the combination of different land uses that comprise the TOD. The criterion  
125 precludes TODs in a typical downtown that share public parking with non-TOD uses. Thus, our  
126 findings will be most applicable to the many proposed and self-contained TODs in less urban or  
127 more suburban locations.

128

### 129 **TOD Selection**

130

131 Given our seven criteria, we selected good (arguably the best) self-contained TODs in each of  
132 five regions: Denver, Los Angeles, San Francisco, Seattle, and Washington, D.C. These five  
133 regions were selected based on the presence of high-quality transit and on sampling convenience.  
134 Our consulting partners (Fehr & Peers and Nelson\Nygaard) have branch offices in these regions.  
135 This expedited the data collection for the sampled sites.

136

137 For each region, we identified TOD candidates from multiple sources in a multi-step process.  
138 The first step was to consider mixed-use developments (MXDs) near transit from an MXD  
139 database collected for another purpose (17). The MXD database includes developments in two of

140 the five study regions: Denver and Seattle. We identified all MXDs in close proximity to transit  
 141 stations in the two regions.

142  
 143 The second step was to ask our consulting partners with branch offices in our case study regions  
 144 to identify candidate sites within their regions that meet our seven criteria. Concurrently, we  
 145 contacted regional transit operators and/or metropolitan planning organizations with the same  
 146 question. A surprising number of transit agencies and MPOs have staff specifically dedicated to  
 147 promoting TODs. These were contacted, told our criteria, and asked for the best local examples  
 148 of TOD.

149  
 150 The third step was to review candidate sites with Google Earth imagery to check for clustering of  
 151 buildings around transit stations, typically with well-defined boundaries. This was followed by  
 152 the use of Google Street View to establish that TOD criteria (dense, mixed use, pedestrian-  
 153 friendly with self-contained parking) were actually met. Several top candidate TODs were  
 154 ranked in this manner for each metropolitan area.

155  
 156 The final step was to visit each of the metropolitan areas and, once there, take transit from one  
 157 candidate station area to the next. In each location, we walked around and through the  
 158 development to determine whether our criteria were in fact met and went to the property  
 159 management office to get contact information. We also made a photographic record of each  
 160 development. In virtually all cases, the relative ranking of sites changed with on-the-ground  
 161 inspections.

162  
 163 Ultimately, we identified one TOD in each region that met our criteria and was feasible to study.  
 164 Table 1 provides statistics on the density/intensity of development for the five TODs studied in  
 165 this paper. Floor area ratios (FARs) for commercial development (which are calculated as  
 166 commercial floor area divided by acreage of commercial and mixed uses) are relatively low,  
 167 while gross residential densities exceed the guidelines in most transit-oriented design manuals  
 168 (18). The typical TOD has ground floor retail and apartments above, meaning that the  
 169 commercial FAR is generally limited to 1.0, while the residential density depends on the number  
 170 of stories. Fruitvale Village TOD, with its heavy concentration of clinics, a high school, a library,  
 171 etc., is one exception to the low FAR rule. But the very substantial vehicle-trip and parking  
 172 reductions documented in this study suggest that very high density/intensity of development is  
 173 not a requirement for success.

174  
 175 **TABLE 1 Net and Gross Residential Densities, and Floor Area Ratios for Commercial**  
 176 **Uses, for the Five TODs Studied**

<i>TOD</i>	<i>Metropolitan Area</i>	<i>Gross Area (acres)</i>	<i>Gross Residential Density (units per gross acre)</i>	<i>Net Residential Area (acres)</i>	<i>Net Residential Density (units per net acre)</i>	<i>Gross Commercial FAR (for retail and office uses)</i>
Redmond TOD	Seattle	2.5	129	2.5	129	0.11
Rhode Island Row	Washington, D.C.	6	46	6	46	0.27

Fruitvale Village	San Francisco	3.4	14	3.4	14	0.94
Englewood	Denver	30	15	10.7	41	0.25
Wilshire/Vermont	Los Angeles	3.2	140	3.2	140	0.27

177

178 **Data Collection**

179

180 The multimodal transportation planning firms of Fehr & Peers and Nelson\Nygaard developed a  
 181 data collection plan and protocols. The firms also managed data collection in the field and  
 182 subsequent data entry for three types of travel data: (1) full counts of all persons entering and  
 183 exiting the buildings that make up the TODs, (2) brief intercept surveys of samples of individuals  
 184 entering and exiting the buildings that make up the TODs, and (3) parking inventory and  
 185 occupancy surveys of all off-street parking accessory to the commercial and residential uses of  
 186 the TODs.

187

188 The intent of this approach was to develop an accurate measure of total trip generation associated  
 189 with the commercial and residential uses at the site, as well as complementary travel survey and  
 190 parking utilization data that provide a picture of the mode of travel, origin/destination, parking  
 191 location – if applicable – and purpose for all trips to and from the building throughout the course  
 192 of the day.

193

194 Surveyors counted and attempted to intercept only individuals observed walking to or from an  
 195 entrance to the TOD buildings (or, in observation of the garage entrance, only drivers and  
 196 passengers in vehicles entering/exiting the garage driveway to/from the public street).  
 197 Individuals waiting for the bus or train, or walking between the transit stops park-and-ride  
 198 garages, were not counted or surveyed.

199

200 The data was conducted between 7:30 am and 9:00 pm on Tuesday, May 28, 2015 for Redmond  
 201 TOD, between 7:00 am and 9:00 pm on Wednesday, September 16, 2015 for Rhode Island Row,  
 202 between 7:30 am and 8:00 pm on Thursday, November 5, 2015 for Fruitvale Village, between  
 203 7:00 am and 9:00 pm on Tuesday, October 13, 2015 for Englewood TOD, and between 7:00 am  
 204 and 9:00 pm on Thursday, November 17, 2015 for Wilshire/Vermont TOD.

205

206 **RESULTS**

207

208 There is a certain logic or predictability to the summary statistics that follow. See individual case  
 209 study chapters of our final report, for detailed information on how these summary statistics were  
 210 derived (19).

211

212 **Mode Shares**

213

214 From Table 2, walk mode shares fall within a fairly narrow band, from 16.6 percent at Rhode  
 215 Island Row to 28.3 percent at Fruitvale. They mostly reflect the environment in which the TOD  
 216 is located, and secondarily the number of commercial trip attractions contained within the TOD.  
 217 Wilshire/Vermont and Fruitvale are in the most urban settings. They have dense neighborhoods

218 nearby and many commercial trip attractions on site. In contrast, Rhode Island Row and  
 219 Englewood about big-box retail development, which supports few if any walk trips. Redmond,  
 220 which also has a relatively low walk mode share, has neighborhoods nearby that should generate  
 221 walk trips, but also has the smallest number of commercial trip attractions of the TODs surveyed.

222  
 223 Bike mode shares are small for all TODs studied, although all but Rhode Island Row do exceed  
 224 the national average for bike mode share. The mean bike mode share for this five-TOD study is  
 225 only 2.5 percent. For planning purposes, it is safe to assume a small bike mode share for any  
 226 planned TOD. It will not have much effect on overall vehicle trip and parking generation  
 227 whether you assume a 1 percent bike mode share, the national average, or a 4 percent bike mode  
 228 share, the highest for our five TODs. The bike mode share model of Tian et al. (17) might be  
 229 used to check whether the bike mode share assumed is, in fact, realistic.

230  
 231 Bus mode shares vary from a low of 3.3 percent at Englewood to a high of 21.1 percent at  
 232 Wilshire/Vermont. All TODs studied, including Englewood, are served by multiple bus lines and  
 233 have bus transfer operations adjacent to the TODs. All but bus-only Redmond TOD provide  
 234 relatively seamless transfers from rail to bus and bus to rail. It is a matter of exiting one vehicle,  
 235 walking a very short distance, and entering another vehicle. The bus transfer area at Englewood  
 236 is not nearly as amenity-rich as at other TODs; there are no benches or shelters. At the other  
 237 extreme, Wilshire/Vermont lies at the intersection of two major bus corridors. Density and  
 238 related vehicle ownership may also have something to do with the contrasting mode shares. To  
 239 the visitor, three-story Englewood reads very differently than seven-story Wilshire/Vermont;  
 240 with ground floor retail both places, it is the difference between two stories of residential and six  
 241 stories of residential.

242  
 243 Finally, rail transit proves its dominance over bus transit at three of the four locations where both  
 244 are present. The exception is Wilshire/Vermont, where they have nearly identical mode shares.  
 245 And, of course, there is no comparison for Redmond because it has only bus service. The  
 246 smallest rail mode share is 13.6 percent at Englewood. The largest shares are 27.2 percent at  
 247 Rhode Island Row and 26.1 percent at Fruitvale. Not surprisingly, these two TODs are located in  
 248 Washington, D.C., and San Francisco, the regions with the best rail systems. In terms of  
 249 ridership, Washington, D.C.'s Metro system ranks second in the U.S. behind New York City,  
 250 while San Francisco's BART system ranks fifth. In terms of system route miles, they rank  
 251 second and third in the United States, respectively.

252  
 253 **TABLE 2 Average Mode Shares for TODs Studied**

<i>TOD</i>	<i>Count</i>	<i>Mode shares</i>					
		<i>Walk</i>	<i>Bike</i>	<i>Bus</i>	<i>Rail</i>	<i>Auto</i>	<i>Other</i>
<b>Redmond</b>	1,981	18.9%	1.7%	13.0%	NA	64.9%	1.5%
<b>Rhode Island Row</b>	8,451	16.6%	0.3%	9.3%	27.2%	42.5%	4.0%
<b>Fruitvale</b>	16,558	28.3%	4.3%	15.2%	26.1%	23.0%	3.1%
<b>Englewood</b>	14,073	19.2%	3.8%	3.3%	13.6%	59.7%	0.2%
<b>Wilshire/Vermont</b>	11,043	27.4%	2.2%	21.1%	20.1%	25.9%	3.4%
<b>Simple Averages</b>	NA	22.1%	2.5%	12.4%	21.8%	43.2%	2.4%

254  
 255 **Vehicle Trip Generation**

256  
 257 Vehicle trip generation at the TODs in this study occurs at much lower rates than predicted by  
 258 ITE guidelines. Table 3 shows that the number of vehicle trips at TODs range from one-third  
 259 below to two-thirds below ITE rates. The biggest reductions are at Rhode Island Row and  
 260 Redmond, where the numbers of vehicle trips are, respectively, 34.7 and 37.4 percent of the  
 261 number of trips predicted by the *ITE Trip Generation Manual*. These numbers represent a 65.3  
 262 percent reduction and a 62.6 percent reduction in vehicle trip-making relative to ITE's suburban,  
 263 auto-oriented developments.

264  
 265 Similarly, vehicle trips at Wilshire/Vermont and Fruitvale are about half what is predicted by  
 266 ITE. These are the most urban of the TODs in the sample. Off-site retail and housing options  
 267 abound near both developments, and mode shares for walking are correspondingly high. Mode  
 268 shares for transit use are also high, and auto mode shares are by far the lowest of the five TODs  
 269 studied, a fact we will return to momentarily.

270  
 271 The smallest reduction is at Englewood. But even here, vehicle trips fall to 69.8 percent of the  
 272 number predicted by ITE, a 30.2 percent reduction. That is, even in a relatively auto-oriented  
 273 TOD like Englewood, with an abundance of free parking, vehicle trip reductions are substantial  
 274 relative to the suburban standard.

275  
 276 **TABLE 3 Average Vehicle Trip Reductions Relative to ITE Rates**

<i>TOD</i>	<i>ITE vehicle trips</i>	<i>Actual vehicle trips</i>	<i>% of ITE trips</i>	<i>% reduction</i>
<b>Redmond</b>	1,767	661	37.4%	62.6%
<b>Rhode Island Row</b>	5,808	2,017	34.7%	65.3%
<b>Fruitvale</b>	5,899	3,056	51.8%	48.2%
<b>Englewood</b>	13,544	9,460	69.8%	30.2%
<b>Wilshire/Vermont</b>	5,180	2,228	43.0%	57.0%

277  
 278 **Parking Generation**

279  
 280 Parking generation is much more complicated than vehicle trip generation. There is both supply  
 281 of and demand for parking. There is residential, commercial, and mixed-use parking. And, of  
 282 course, there are ITE guidelines and actual parking numbers for our TOD sites. There are also  
 283 issues such as shared parking between different land uses, bundled parking (guaranteed parking  
 284 spaces as part of a rent payment) for residential uses, and paid parking for commercial uses.  
 285 There are so many comparisons that could be made that we risk simply creating confusion, so we  
 286 will try to keep it as simple as possible.

287  
 288 The bottom line of this section is clear. In almost all cases, the TODs in the sample supply much  
 289 less parking than is called for in ITE guidelines. Despite these supply restrictions, demand for  
 290 parking at TODs is well below the supply. But there are exceptions, as discussed below. Readers  
 291 are referred to the individual case study chapters of our final report (20) for more detailed  
 292 discussions of parking supply and demand at the five TODs.



294 All of the featured TODs have apartments in multi-story buildings, so that is the land-use  
 295 category to which we compare TOD residential supplies to the ITE supply guideline. As noted in  
 296 the individual chapters, supply is relatively easy to measure except where there is shared parking.  
 297 In Redmond, Englewood, and Wilshire/Vermont, and in the south garage at Rhode Island Row,  
 298 residential users have their own parking garages or lots, or have sections of garages reserved for  
 299 them. Only in Fruitvale, and in the north garage at Rhode Island Row, is parking shared with  
 300 commercial uses. Also, for computing supply per dwelling unit, we use the total number of  
 301 residential parking spaces and the total number of apartments, not just the occupied apartments.  
 302 The total number of apartments is easier to determine.

303  
 304 In Table 4, we present supply numbers on a per dwelling unit basis (the common way of  
 305 representing residential parking). The supply of parking stalls for residential use at TODs ranges  
 306 from 0.81 stalls per dwelling unit at Rhode Island Row (57.9 percent of the ITE guideline) to  
 307 1.60 stalls per dwelling unit at Englewood (114.3 percent of the ITE guideline). Englewood  
 308 actually provides more residential parking than ITE would suggest because of the agreement  
 309 between the City of Englewood and the big-box retailer Wal-Mart, which was concerned that  
 310 residential parking would spill over into the retailer’s parking lot.

311  
 312 Now for a comparison of actual demand for residential parking at TODs to the supply at TODs.  
 313 Peak demand for residential parking is trickier to estimate than parking supply. Unlike supply,  
 314 we use only occupied apartments to compute the number of parking spaces per dwelling unit. We  
 315 also make the assumption, where parking is shared, that residential parking demand peaks in the  
 316 late night/early morning hours when apartment dwellers are presumably all at home, and  
 317 commercial and transit users presumably have left. The peak demand for parking ranges from  
 318 0.44 spaces per occupied dwelling unit at Rhode Island Row (south garage) to 1.29 spaces per  
 319 occupied dwelling unit at Englewood. From Table 5, the occupancy of residential parking spaces  
 320 (peak demand divided by actual supply) ranges from 54.3 percent at Rhode Island Row (south  
 321 garage) to 80.6 percent at Englewood.

322  
 323 **TABLE 4 Residential Parking Supplies as a Percentage of ITE, and Residential Peak**  
 324 **Parking Demand as a Percentage of Actual Supplies**

<i>TOD</i>	<i>ITE supply (spaces per unit)</i>	<i>TOD supply (spaces per unit)</i>	<i>TOD peak demand (occupied spaces per unit)</i>	<i>TOD supply as % of ITE supply</i>	<i>TOD peak demand as % of TOD supply</i>
<b>Redmond</b>	2.0	1.19	0.86	59.5%	72.3%
<b>Rhode Island Row</b>	1.4	0.81	0.44	57.9%	54.3%
<b>Fruitvale</b>	1.4	NA*	1.02	NA	NA
<b>Englewood</b>	1.4	1.6	1.29	114.3%	80.6%
<b>Wilshire/Vermont</b>	2.0	1.10	0.81	55.0%	73.6%
<b>Average</b>	1.55	1.18	0.87	71.7%	70.2%

325 \* Fruitvale’s east and west garages both have shared residential and commercial parking.

326 Now on to commercial parking supplies and demands. As with residential parking, commercial  
 327 parking supplies are well below ITE guidelines, but peak parking demand uses up most of the  
 328 reduced parking supplies. For commercial parking, we can only report on aggregates, since  
 329 parking is shared by the individual commercial uses in these multiuse projects. For Redmond,  
 330 Englewood, and Wilshire/Vermont, commercial parking is separate from residential, and we can  
 331 therefore compute statistics specific to commercial parking supply and demand. For parking  
 332 supplies, we apply ITE supply rates to the specific square footage of leased commercial uses  
 333 present within the development. For parking demand, we do the same with ITE peak demand  
 334 rates (see individual case study chapters of our final report for examples). Unlike residential  
 335 parking demand, which peaks at night, commercial parking demand peaks during the day.

337 For Rhode Island Row (north garage) and Fruitvale, commercial uses share parking with  
 338 residential uses, and we can only compute statistics for the resulting mix of parking users. For  
 339 mixed-use parking garages, we apply ITE supply rates to both residential and occupied  
 340 commercial uses within the development. For mixed uses, we use the actual daily peak parking  
 341 volume (the one hour across the day when the number of parked cars is greatest) to represent the  
 342 peak parking demand.

344 From Table 5, actual parking supplies for commercial and mixed-use garages and lots in our  
 345 TODs range from 22.6 percent of ITE supplies at Fruitvale to 61.2 percent of ITE supplies at  
 346 Englewood. These are huge reductions relative to ITE supplies. As noted in the Englewood case  
 347 study, even relatively auto-oriented Englewood TOD conserves on parking.

349 With these reduced supplies, the TODs in our sample use most of their parking supplies during  
 350 the peak hour. Peak demand for commercial/mixed-use parking garages and lots ranges from a  
 351 low of 74.3 percent of parking supply at Englewood to 140.7 percent of supply at  
 352 Wilshire/Vermont. Wilshire/Vermont is able to exceed the actual supply of parking spaces by  
 353 using tandem, valet parking.

355 **TABLE 5 Commercial/Mixed Use Parking Supplies as a Percentage of ITE, and**  
 356 **Commercial/Mixed Use Peak Parking Demand as a Percentage of Actual Supplies**

<i>TOD</i>	<i>Commercial/mixed use parking supply as % of ITE guideline</i>	<i>Commercial/mixed use peak parking demand as % of actual supply</i>
<b>Redmond</b>	27.5%	85.7%
<b>Rhode Island Row</b>	50.8%	78.9%
<b>Fruitvale</b>	22.6%	84.0%
<b>Englewood</b>	61.2%	74.3%
<b>Wilshire/Vermont</b>	25.4%	140.7%

357  
 358 A final set of comparisons captures the potential of these exemplary developments to conserve  
 359 on parking relative to ITE supply guidelines. This is the most extreme comparison, comparing  
 360 peak demand for these mixed-use developments to supplies.

361

362 For this final comparison, we sum parking utilization across residential, commercial, and mixed-  
 363 use parking areas for the hour when occupancy is at its highest for residential and commercial  
 364 uses. We do not include transit park-and-ride parking in this comparison. At all TODs studied,  
 365 transit users have their own garages or lots. The one exception is Englewood, where transit users  
 366 share parking with commercial users in the civic center garage.

367  
 368 The first comparison (aggregate peak demand to aggregate ITE parking supplies) indicates just  
 369 how wildly over-parked these developments would be if parking were built to ITE guidelines  
 370 rather than scaled back for alternative mode use (walking and transit use). From Table 6, at the  
 371 overall peak hour, parked cars would fill only 19.0 to 45.8 percent of parking spaces if built to  
 372 ITE standards.

373  
 374 The second comparison (aggregate peak demand to aggregate actual supply) indicates the degree  
 375 to which these developments are over-parked relative to their theoretical potential. From Table 6,  
 376 at the overall peak hour, only 58.3 to 84.0 percent of parking spaces are filled. The latter is for  
 377 Fruitvale, which has shared parking for residential and commercial uses. Due to limited shared  
 378 parking, even these exemplary developments (except Fruitvale) do not achieve their full  
 379 potential. This fact is discussed in the next section.

380  
 381 **TABLE 6 Residential/Commercial/Mixed Use Parking Supplies as a Percentage of ITE**  
 382 **Supplies, and Residential/Commercial/Mixed use Peak Parking Demand as a Percentage of**  
 383 **Actual Supplies**

<i>TOD</i>	<i>Residential/commercial/mixed use peak parking demand as % of ITE supply guideline</i>	<i>Residential/commercial/mixed use peak parking demand as % of actual supply</i>
<b>Redmond</b>	41.6%	73.5%
<b>Rhode Island Row</b>	32.7%	63.6%
<b>Fruitvale</b>	19.0%	84.0%
<b>Englewood</b>	45.8%	58.3%
<b>Wilshire/Vermont</b>	33.0%	66.8%

384

385 **DISCUSSION AND CONCLUSION**

386

387 **D Variables and Parking Policies**

388

389 Developments are often characterized in terms of D variables. The Ds all bear a relationship to  
 390 travel demand. The first three Ds—development density, land-use diversity, and urban design—  
 391 were coined by Cervero & Kockelman (20). Two additional Ds—destination accessibility and  
 392 distance to transit—were included in later research (21-22). Other Ds include demand  
 393 management and demographics.

394

395 The five TODs studied in this project are more or less exemplary of the Ds. All contain a diverse  
 396 land-use mix, though Fruitvale could use more residential development and Redmond, in  
 397 particular, could use more commercial development. All have public spaces, ample sidewalks,  
 398 street trees, curbside parking, small building setbacks, and other features that make them well

399 designed from a pedestrian standpoint. All minimize distance to transit, literally abutting transit  
400 stations. Fruitvale and Rhode Island Row are served by two of the best rail systems in the nation,  
401 and thus have exemplary destination accessibility via transit. Wilshire/Vermont has exemplary  
402 bus accessibility as well. Several provide affordable housing, and thus attract the demographics  
403 most likely to use transit and walk.

404  
405 In terms of density, these developments (except Wilshire/Vermont) would be classified as low  
406 rise (five or fewer stories). The commercial floor area ratio is moderately high only at Fruitvale  
407 (see Table 1). Even density of residential development would be considered high only at  
408 Wilshire/Vermont and Redmond (see Table 1). The three-story developments at Englewood,  
409 Fruitvale, and Rhode Island Row represent a lost opportunity from a transit-supportive  
410 standpoint.

411  
412 A sixth D, demand management (parking management), is mixed in TODs studied. Only  
413 Fruitvale and the north garage at Rhode Island Row share residential and commercial parking in  
414 the sense that the same spaces can be used at different hours by different users. In other cases,  
415 residential and commercial users may occupy the same garage, but with spaces reserved for one  
416 use or another (commercial at Redmond, residential at Wilshire/Vermont). And only Englewood  
417 shares parking between TOD and transit park-and-ride users. Again, they may share a garage as  
418 at Rhode Island Row, but spaces are reserved for transit park-and-ride users. At all surveyed  
419 developments, transit has its own, exclusive park-and-ride garage and/or lot. We are not  
420 implying that some reserved parking isn't warranted for market reasons, but the extent of  
421 reserved parking in these otherwise smart developments comes as a surprise.

422  
423 A parking space/permit comes with each apartment in Englewood and Wilshire/Vermont,  
424 whether the renters want it and use it or not. Parking is effectively free. Fruitvale has a hybrid  
425 parking policy, where the first space/permit comes with the apartment. The second space (if  
426 renters want one) costs them \$90 per month. Very few renters opt for the second space, evidence  
427 that unbundled parking suppresses parking demand. Only in Redmond and Rhode Island Row is  
428 parking totally unbundled. In Redmond, reserved parking spaces are leased for \$95 per month  
429 (\$90 at the time of our study); and in Rhode Island Row, reserved parking spaces are leased for  
430 \$150 per month.

431  
432 Redmond and Englewood have free commercial parking. Of the other three, Rhode Island Row  
433 charges commercial parkers \$2 per hour or a maximum of \$24 per day (or \$4.50 for early birds).  
434 Comparable charges for Fruitvale Village are \$3 per hour and a maximum of \$12.50 per day; and  
435 for Wilshire/Vermont, the charge is \$6 per hour and a maximum of \$30 per day. All in all,  
436 except at Wilshire/Vermont, parking charges are modest.

437  
438 In terms of parking policies, Englewood is the least progressive and has the highest vehicle trip  
439 generation rate relative to ITE. Imagine how much further parking supplies could be reduced if  
440 residential, commercial, and transit parking were shared, residential parking were unbundled,  
441 and commercial parking were on a pay basis (23).

## 442 443 **Study Limitations**

444

445 The limitations of this study are summarized here. The first and most important is the small  
446 sample size. These are truly case studies, as opposed to a cross-sectional sample. Due to labor-  
447 intensiveness of data collection (two people at each entry point to a TOD, one to count and the  
448 other to survey), our sample is limited to five TODs. Only one of our TODs is exclusively bus-  
449 based, Redmond TOD. Only one is served by LRT, Englewood TOD. Only one is predominately  
450 commercial, Fruitvale Village (although Englewood has ample strip commercial along its  
451 southern boundary).

452  
453 A second limitation is an inability to account for internal capture of trips within these TODs.  
454 Internal trips are trips that begin and end within a mixed-use development. Such trips obviously  
455 have much less impact on the environment and are generally subtracted from total trip-  
456 generation rates in traffic-impact studies. Our TODs are small and, we argue elsewhere, likely  
457 have low internal capture rates. It is hard to imagine, except perhaps at Englewood, anyone doing  
458 anything but walking within our sample of TODs. But as we expand our sample to larger TODs,  
459 we will want to ask a third question in our intercept surveys beyond the current two (those two  
460 being mode of travel and purpose of trip). We will want to ask whether the origin and destination  
461 are within the development.

462  
463 A third limitation is related to the phenomenon of residential self-selection. Residential self-  
464 selection occurs when people who would use transit anyway elect to live in a TOD. The  
465 literature strongly suggests that not everyone living in a TOD does so for the transit connection.  
466 But many probably do. If there is ever a case where self-selection is likely to be prevalent, it is at  
467 developments that offer immediate, high-quality transit options like our case studies. While the  
468 transportation statistics from these case studies can be used to plan individual TODs, which will  
469 likewise benefit from self-selection, these statistics probably (due to self-selection) overstate the  
470 benefit to the region as a whole in having TODs. Again, these self-selectors would be inclined to  
471 use transit anyway, so there is not as much impact on regional mode shares or vehicle trips or  
472 perhaps even parking demand as our statistics imply.

473  
474 There are other limitations, such as the fact that our vehicle counts are typically from 7:00 a.m.  
475 until 9:00 p.m., rather than the full 24 hours as with ITE. Another is that the seventh D variable,  
476 demographics, may be different for these TODs than others because most of the developments in  
477 our sample offer some affordable (as opposed to market rate) housing. But we still contend that  
478 this study has important practical planning implications, as discussed in the next section.

## 479 480 **Applications to TOD Planning**

481  
482 How might the statistics in Tables 3 through 6 be used to plan for other TODs? Our statistics  
483 represent default values, to be used when better estimates are not available. For planned TODs  
484 around other stations, in the same or other regions, our statistics may be used in tandem with  
485 regional travel model forecasts for a particular TOD or its respective traffic analysis zone.  
486 Regional travel models can capture the effects of transit service at a particular site, but typically  
487 do not capture the full effects of the D variables on travel demand. On the other hand, our mode  
488 shares, trip generation rates, and parking generation rates are actual (not modeled) values that  
489 reflect all the D variables of particular TODs, but are particular to these developments and their  
490 contexts. Whether they apply to TODs with different D variables and different contexts will

491 always be debatable. That is why we say that both modeled regional travel model forecasts and  
492 actual trip and parking generation rates for TODs should be considered in the planning of other  
493 TODs.

494  
495 One other source of travel data for mixed-use developments (MXDs) might be used to obtain  
496 independent estimates for TODs. For a sample of 412 MXDs in 13 diverse regions of the U.S.,  
497 Tian et al. (17) estimated models relating internal capture rates and external walk, bike, and  
498 transit mode shares to D variables for the developments and their surroundings. It would not be  
499 difficult to estimate these outcome variables for any given TOD. This would provide a third  
500 independent estimate of TOD travel characteristics around which to triangulate.

501  
502 Perhaps conservatively, one could set a floor on alternative mode shares and percentages trip and  
503 parking reductions equal to the minimum values for our five TODs, or could set a cap on these  
504 equal to the maximums from this study. Also, one could look for the best match to a particular  
505 TOD being proposed from among our sample of TODs. As an example, a TOD proposed for a  
506 Salt Lake City station area might be matched to Englewood TOD in Denver, since the  
507 metropolitan regions are most similar and both regions have LRT (light rail transit) rather than  
508 HRT (heavy rail transit). This would be particularly appropriate if the planned TOD were large  
509 and relatively auto-oriented, like Englewood TOD. Conversely, if the TOD were compact and  
510 pedestrian-oriented, largely commercial, and inclusive of affordable housing, one might match to  
511 Fruitvale Village, despite differences in rail systems (LRT vs. HRT) and metropolitan regions  
512 (Salt Lake City vs. San Francisco). Obviously, any application of these statistics would ideally  
513 involve triangulation in light of regional travel demand model forecasts and MXD model  
514 estimates.

515

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